Centre for Food Safety

Food and Environmental Hygiene Department Notes of the Forty sixth Meeting of the Trade Consultation Forum held on 17 September 2014 at 2:30 p.m.

in Conference Room at Room 102, 1/F, New Wan Chai Market, 258 Queen's Road East, Wan Chai, Hong Kong

Present

Government Representatives

Dr. Y. Y. HO Consultant (Community Medicine) (Chairman)

(Risk Assessment & Communication)

Dr. Janet HO Senior Medical Officer

(Risk Communication)

Ms. Janny MA Scientific Officer (Microbiology)

Ms. KWAN Wai-ching Chief Health Inspector (Hazard Analysis and

Critical Control Points) 1

Mr. YANG Chi-ming Chief Health Inspector (Food Safety (Secretary)

Promotion)

Trade Representatives

Ms. Katherine POON A.S. Watson Industries

Mr. Andrew WONG Abbott Laboratories Limited

Ms. Caroline YUEN American Consulate General Hong Kong

Ms. POON Wing Yan Amoy Food Ltd.

Ms. TAI Ping Ying Aqua Pure Distilled Water Co., Ltd.

Ms. Carrie HUI Asana (Hong Kong) Ltd.

Mr. WONG Chi Kwan Asana Direct Ltd.

Ms. Rachel Yim Asana Supply Limited

Mr. Taliessin Reaburn Australian Trade Commission

Mr. LAM Pak Wah

Mr. Philip WANG

Best Harvest Food Ltd.

Blast Imports Limited

Ms. Monique HUI Budweiser Hong Kong Holding Co. Ltd.
Ms. Joanne LI Bureau Veritas Hong Kong Limited

Mr. Thomas MAK Café Deco Group

Mr. TSANG Wah Him Calbee Fourseas Co., Ltd.

Mr. Louis PANG Cathay Pacific Catering Services

Ms. Leona WONG Cerebos (Hong Kong) Ltd.

Mr. Gary LAM CFSS Co., Ltd.

Mr. Sunit Dattani China Business Ltd. I/P Regency
Mr. Jack TSE China Resources Ng Fung Limited

Ms. Samantha TSANG China Resources Vanguard (HK) Co Ltd

Ms. Grace YEE City Super Ltd.
Ms. Patience CHOI CMA IDF

Ms. May KAN Coca-Cola China Ltd.

Mr. HO Man Lee Coils Electronic Co., Ltd. (759 Store)

Mr. Houston WONG Consulate General Of Canada

Consulate General Of Mexico In Hong Kong And Macau

Ms. Queenie LAU
SAR

Ms. Susana Muñoz Consulate General Of Mexico In Hong Kong And Macau

ENRIQUEZ SAR

Ms. KONG King Yan CR Care Company Ltd.

Mr. TSANG Lok Wah Dai Chong Hong - Food Mart

Ms. Sandy TSE Danone Nutricia Early Life Nutrition (HK) Ltd.
Ms. Kit TSOI Danone Nutricia Early Life Nutrition (HK) Ltd.

Mr. Carlo Catingan Dole HK Ltd.
Mr. James WONG EDO Trading Co.

Ms. CHAN Sok Meng Fairwood Holdings Ltd.

Ms. Sue SO FANCL

Ms. Susanna CHING Favour Capital International Ltd.
Mr. Henry CHENG Fonterra Brands (Hong Kong) Ltd.

Mr. Freddy FONG Foodscan Analytics Ltd

Ms. WONG Wing Yin Forever Living Products Asia Ltd.

Ms. Karen CHIU Friesland Campina (Hong Kong) Limited

Ms. Monica LAM Gastro Primo Ltd.
Mr. Alex PANG Gastro Primo Ltd.
Ms. Debbie WAN General Mills

Ms. Sally LEUNG Godiva Chocolatier (Asia) Ltd.

Ms. Esther LAM Gourmet House Ltd.
Ms. Heidi HO GSI Hong Kong
Mr. Timothy CHAN Hago Limited

Ms. Emily LI Health Affluence Technology Group Co., Ltd.

Ms. Connie KUNG Heinz Hong Kong Limited

Ms. Ada WONG Herbalife

Ms. CHEUNG Tin Yan HK Elements Ltd.

Ms. Robbie LAM Holiday Inn Golden Mile Hotel

Hong Kong Federation of Restaurants and Related Trades

Mr. TAM Hop Sing
Limited

Mr. Billy TANG Hong Kong Food Science & Technology Association

Ms. Frenda WONG Hong Kong Suppliers Association Ltd.

Mr. Gray LO Hong Kong Yakult Co., Ltd.

Ms. YAU Yim Ni

Ms. YU Ka Man

Hop Fat Company

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Mr. Ronald CHOW Hung Fook Tong (Herbal Tea) Ltd.
Ms. Katrina NG Hutchison Hain Organic (HK) Ltd

Ms. Wendy CHAN Imperial Bird's Nest International Co., Ltd.

Mr. Macro LO Institution of Dinning Art
Ms. MOU Yee Man Itochu Hong Kong Ltd.

Ms. Pansy CHUNG JW Marriott Hotel Hong Kong
Mr. HO Tak Po Kampery Development Limited

Ms. Vicky CHU KerryFlex Supply Chain Solutions Ltd
Mr. POON Chi Ho KerryFlex Supply Chain Solutions Ltd.
Ms. Claudia WONG Lee Kum Kee International Holding Ltd.

Ms. Mandy KWONG LF Asia (HK) Ltd
Mr. PANG Kai Ming Lingsik King Ltd.
Mr. Wilson SIU M & S Inductries Ltd.

Ms. Kathy KOK Malaysia External Trade Development Corporation

Mr. Stephen LAM Mannings
Ms. Faye LEUNG Mannings

Ms. Gloria YUEN Marks & Spencer (Asia Pacific) Ltd.

Ms. Tammy WONG Mars Foods Inc.

Ms. Juliana CHAN Maxim's Food Factory

Ms. Debbie CHAU McDonald's Restaurants (HK) Ltd.

Ms. Debby NG MCMIA

Ms. Amy CHU Mead Johnson Nutrition (Hong Kong) Ltd.

Mr. WONG Ching Fai Michael Wah Hing Co., Ltd.

Ms. MARILYN A.LI Mushroom Bakery

Mr. WONG Pui Sum

Natural Alliance Co. Ltd.

Ms. Sara AU Nature's Nutritional Holdings Ltd.

Mr. Joseph MA

Nestle Hong Kong Ltd.

Mr. Benson CHEUNG New Kondo Trading Co., Ltd.
Ms. Haymann LAU New Zealand Consulate-General

Mr. Karlus CHEN New Zealand Focus (Hong Kong) Limited

Mr. LAU Wing Lun Nine To Five Limited

Mr. Herbert LEE Nissin Foods (H.K.) Management Co., Ltd.

Ms. Christine WONG

Nutrifarm Food Trading Co. Ltd

Ms. WAN Kin Yan

Oceanwild Frozen Food Co., Ltd.

Ms. Yuki KONG Orient Europharma Co., Ltd.
Mr. YUEN Tai Hong Panway Corporation Limited

Ms. German CHEUNG Pappagallo Pacific Ltd.

Ms. Manely Ma.G.Gomez Philippine Consulate General
Mr. Anthony WONG Ping Shan Foods Co., Ltd

Ms. Vivian KWOK Prime SeaSalt International Ltd

Ms. Kay KWAN PrizeMart Limited

Mr. Dennis FUNG Royal Medic (Holdings) Limited

Ms. Esther YU San Miguel Brewery Hong Kong Limited

Mr. Lewis HAU Saraya (Hong Kong Sales) Co., Ltd.

Ms. Amy YIP SIMS Trading Co., Ltd.

Mr. Raymond On Sino Group Of Hotels

Mr. Nick LEUNG Snow Brand HK Co., Ltd.

Ms. Antonia Martinez Spanish Trade Commission

Ms. AU Pui Chi Super Star Group

Mr. LAI Shing Hin

Ms. LIU Wing Shan Swire Coca-Cola HK Ltd

The Association For Hong Kong Catering Services

Management Ltd.

Ms. WONG Lee Na

The Dairy Farm Company Ltd. / Wellcome

Ms. Sally CHAN The HK Food Council

Ms. Doris LO

The Hong Kong Health Food Association

Mr. Don FUNG

Mr. John LEUNG

Ms. Anna LAM

Tsit Wing Coffee Co. Ltd.

Mr. Dexter LAU

Tsui Wah Holdings Limited

Ms. Pauline PONG

Unilever Hong Kong Jockey Club

The Hong Kong Jockey Club

The Hong Kong Jockey Club

Tsui Wah Holdings Limited

Unilever Hong Kong Ltd.

Mr. LE VAN NGHIA Vietnam Trade Office

Mr. CHAN Chi Kong Vitasoy International Holdings Lltd.

Mr. Philip KWAN Wrigley Asia Pacific

Mr. Tony CHOW Wyeth (Hong Kong) Holding Co. Ltd.

Opening Remarks

<u>The Chairman</u> welcomed all trade representatives to the 46th meeting and introduced government representatives to the meeting.

Confirmation of the Notes of Last Meeting

2. The notes of last meeting were confirmed without amendments.

Matters Arising

3. As a follow up to paragraph 4 of the minutes of the last meeting on "Adulteration of Meat", Mr. YANG Chi-ming informed the meeting that further advice from Department of Justice had been sought. It was confirmed that the word 'adulteration' was used in the section heading but not in the body of Section 51A of the Public Health and Municipal Services Ordinance (Cap. 132). According to Chapter 1 of Section 18(3) of the Interpretation and General Clauses Ordinance, section heading to any provision of any Ordinance shall not have any legislative effect and shall not in any way vary, limit or extend the interpretation of any Ordinance. In addition, since the legislative intent of Section 51A was for the protection of customers, the legislation did not require the prosecution to prove that there was an adverse impact to the customers. The Chairman concluded that injection of liquid into raw meat was illegal, regardless of whether the treatment was harmful to human or not.

Agenda Item 1

Report on the Study of Microbiological Quality of Prepackaged Long Shelf Life Refrigerated Products

4. Ms. Janny MA briefed the meeting about the results of the study of microbiological quality of prepackaged long shelf life refrigerated products conducted by CFS. She firstly introduced listeriosis which was primarily a foodborne disease caused by Listeria monocytogenes (LM). She explained the optimal growing conditions of LM, the potential risk of long shelf life refrigerated foods as well as various control measures. Ms. MA then presented the study aimed to assess the microbiological quality of prepackaged long shelf life refrigerated products at the end of shelf life. A total of 100 ready-to-eat samples including cheese, smoked seafood, processed meat and salad were tested for LM count and hygienic indicators i.e. aerobic colony count (ACC) and Escherichia coli count. In terms of food safety, none of the samples contained excessive LM i.e. the count in all samples was less than 20 cfu/g.. The microbiological quality of majority of the samples (89%) were either of satisfactory or borderline at the end of shelf life. Samples with unsatisfactory quality (11%) were due to excessive ACC or E. coli count. Ms MA explained the results did not indicate the concerned samples were potentially hazardous to the consumer upon consumption, but indicated a need for improvement on the food production and processing. Ms MA further elaborated that one smoked seafood and 7 processed meat samples were found to contain Post-processing contamination and/or inadequate temperature control excessive ACC. might result in the unsatisfactory microbiological quality of these samples. Ms MA continued that three cheese samples were found to contain high E. coli count; it might be due to the use of raw/ unpasteurised milk contaminated with E. coli in these products. Ms. MA also informed the meeting that out of 100 samples in the study, 71 of them (71%) carried a "use by" date; while 27 (27%) carried a "best before" date. Ms MA noted that two samples

carried both "use by" and "best before" dates on the package. Ms MA reminded as stipulated in Cap 132W, prepackaged food should be legibly marked or labelled with the appropriated durability indication: a "best before" date or a "use by" date. Ms MA told the meeting that follow up inspections revealed that one of the concerned samples showed only the "use by" date on the package, while the other questioned product was not detected during the follow up inspections.

5. Ms MA advised the trade to maintain good food and personal hygiene at all food processing stages; provide an adequately refrigerated environment (at or below 4°C) throughout the supply chain; provide sufficient information on food label for the consumers to make informed food choices; and ensure all information provided on food label complies with the legal requirements. Ms MA also advised the public to read food labels carefully to make informed food choices; follow the storage instructions provided by the manufacturer and avoid cross-contamination; and do not use food after the "use by" date as shown on the food label. She further advised the susceptible populations including pregnant women, the elderly and immunocompromised individuals, to avoid high risk foods especially refrigerated ready-to-eat foods with long shelf life; choose cheeses carefully before consumption; and cook food thoroughly and consume cooked food promptly after cooking. The Chairman reported that a press conference on releasing the study result was being held in parallel with the trade consultation forum.

Agenda Item 2

New Food Labelling Enforcement Action to be effective from 1 October 2014

6. <u>Mr. YANG Chi-ming</u> introduced to the meeting the new food labelling enforcement action. The Food and Drugs (Composition and Labelling) (Amendment: Requirements for

Nutrition Labelling and Nutrition Claim) Regulation 2008 (the Amendment Regulation), which introduced the Scheme for prepackaged food, had come into operation since 1 July 2010. Under the current food labelling enforcement action, where irregularities such as incomplete nutrition label, discrepancy between the actual nutrient content based on test result and the stated value on the nutrition label was detected, and other general labelling irregularities were detected, warning letters would be issued and the traders would be given explanation period / grace period to comply with the requirement. The CFS had decided to tighten up its enforcement by doing away with the explanation period as well as the practice of issuing warning letters and allowing time for rectifying the irregularities. Starting from 1 October 2014, prosecution would be initiated immediately when non-compliance with the requirements was identified.

- 7. In response to the trade's request in the last meeting for more time for explanation and rectification in respect of those traders with labelling irregularities detected, Mr. YANG replied that under the new food labelling enforcement strategy, for those products with discrepancy between the actual nutrient content based on test result and the stated value on the nutrition label, the trade would be informed of the discrepancy in writing before summons of the committed offence were passed to the Prosecution Section for consideration to lay the information to the Court. During the preparation of relevant summons, scientific substantiation for the detected discrepancy submitted by the trade concerned would be considered by relevant expert before further action taken by staff of this Centre provided that such information reaches our Department before the submission of the summons papers to the Prosecution Section. Traders might take advantage of this period to make their defences after 1 October 2014 when the explanation and warning periods no longer exist.
- 8. One trade representative said that currently 21 days would be allowed for traders to

provide explanation for discrepancy between stated value on the nutrition label and the actual nutrient content. She enquired whether the same period would be available under the new arrangement. The Chairman replied that the CFS would seek legal advice from Department of Justice before the submission of the summons papers to the Prosecution Section and the process would normally exceed 21 days.

- 9. One trade representative enquired that if a retailer was not informed by the distributor that a product on sale was illegal and continued to sell the product, whether the retailer concerned would be liable to prosecution. The Chairman remarked that if an illegal product was identified, the CFS would at once inform the distributor and demand that the concerned product be retrieved from sale. The retailer still selling the product might be prosecuted.
- 10. In response to an enquiry of a trade representative, the Chairman said that as there would be no explanation period under the new enforcement action, the CFS would initiate prosecution once non-complying products were identified and the products should be retrieved from sale.
- 11. One trade representative remarked that there were some importers importing foreign products not fulfilling the requirements but using his company's brand name. He enquired whether the brand name holders would also be informed when non-complying products were identified. The Chairman agreed to consider the matter. With regard to the trade representative's remarks of invalid testing methods used by the Government, the Chairman remarked that the Government had a set of standard testing methods and would take into consideration other equivalent testing methods which might be acceptable before instituting prosecution. The trade representative said that as the new enforcement action did not allow an explanation period, the products concerned had to be retrieved from sale once irregularity

was identified. Even if further testing afterwards proved the irregularity unfounded, the damage to the trader was already done. <u>The Chairman</u> commented that it would not be proper if suspected illegal products were still allowed to be put on sale.

- 12. In response to an enquiry of a trade representative, the Chairman informed that the sampling criteria were the same as those of nutrition labels. Depending on individual situation, both informal and formal sampling would be conducted and the trader concerned would be informed prior to the conduct of formal sampling. Mr. YANG Chi-ming added that the trader would be informed of the irregularity before the submission of the summons papers to the Prosecution Section. The trade representative requested that the testing methodology be advised in the notification letter.
- 13. In response to an enquiry of a trade representative, Mr. YANG Chi-ming replied that according to section 63(7) of Cap. 132 that if a food sample has been taken by an officer for the purpose of analysis was manufactured or put into its wrapper or container by a person (not being a person to whom one part of the sample is required to be given by virtue of the provisions of subsection (2)) having his name, and an address in Hong Kong, displayed on the wrapper or container, the officer shall within 3 days after taking such sample, send to that person a notice informing him that the sample has been taken by him and where the sample was taken or, as the case may be, from whom it was purchased.
- 14. One trade representative said that for some natural health products, the ingredients of different batches would be somewhat different which would be indicated in the test results.

 The Chairman responded that tolerance levels for deviation in different batches of products had been worked out. Nevertheless, quality control of the product had to be stepped up if the deviation was very large.

15. A trade representative mentioned that the requirements of the Trade Guidelines on Preparation of Legible Food Label were high, such as the requirement to meet minimum font size. She said that the legibility issue would not pose imminent health hazard to the public. She asked if the requirements were breached, whether the CFS would institute prosecution based on the law or the Guidelines. The Chairman replied that legal action would be based on Cap. 132 but not the Guidelines. If the trade strictly followed the Guidelines, they would be free from prosecution. If the font size requirements of the Guidelines were not followed, provided that the label concerned could be read by a person with normal eyesight, they would still not be liable to prosecution. If there was no improvement in respect of the trade on this matter, it would be possible that LegCo members would propose legislation to tighten up control.

16. In response to a trade representative's remarks that more than one sample should be taken before instituting prosecution to avoid a sample occasionally not meeting the standard be selected, the Chairman responded that it was not agreeable since the trader should ensure that each and every unit of the product meets the basic requirement. In response to enquiries of two other trade representatives, the Chairman remarked that any amendment to the content of the food label requires the prior endorsement of the manufacturer. Mr. YANG Chi-ming remarked that if the food label of a product on the shelf was found missing or destroyed, law enforcing staff of FEHD would handle the matter on a case-by-case basis depending on individual circumstances.

Agenda Item 3

Food Safety Advice on Production of Soups and Drinks

17. Ms. KWAN Wai-ching briefed the meeting of the food safety advice on production of

soups and drinks. Prepackaged soups and drinks were popular in Hong Kong. If there was mishap in their production, food incident with great implication might occur. Bacteria were the main biological hazard and improper temperature control during the production process would highly increase the food safety risk. Strict control measures should be applied to the processes of cooking, cooling, storage, delivery and retail outlet storage to destroy bacteria and prevent their growth. In addition, basic environmental hygiene, equipment sanitation, food hygiene and personal hygiene requirements should be followed. Written instructions on storage and consumption of the products should be provided to consumers.

Agenda Item 4

Online Sale of Food

18. Mr. YANG Chi-ming introduced to the meeting the points to note for online sale of food. As online shopping was becoming increasingly popular, more and more enterprises were tapping into the business opportunities by offering various kinds of food and groceries for sale on the internet with the purchase delivered straight to customers. Traders should note that food safety regulations related to the import, sale and advertising of food products governing traditional business activities were also applicable to sales activities conducted online. An import licence was required for the import of frozen/chilled meat or frozen/chilled poultry. Milk or milk beverages and frozen confections could only be imported from approved sources of manufacture. For the sale, advertising or display of prepackaged food products, local food labelling requirements stipulated in Cap. 132W had to be observed. Any person who carried on a food business (including importation or distribution) had to register as a food importer/distributor and maintain records of the movements of food. Any person who carried on a food business should observe the basic food law in Hong Kong laid down in Part V of the Public Health and Municipal Services

Ordinance (Cap. 132).

19. One trade representative pointed out that was a website based in New Zealand selling milk products online, targeting customers in Hong Kong and China and directly delivering the products to consumers. She asked whether there was control over such businesses as the products might not be fit for consumption. Mr. YANG Chi-ming replied that it was necessary to obtain approval before milk products could be imported into Hong Kong. If the website and business was based in Hong Kong, action would be taken to prosecute the importer if there was no prior approval for the import of the product. If the business transaction was conducted overseas, there might be difficulties in obtaining evidence and carrying out prosecution. The Chairman supplemented that the CFS would issue alerts to the public via the CFS website and other channels against the consumption of such products, if warranted. Action might also be taken against the import of the product.

20. A trade representative asked whether action would be taken against the online trader if the food label was not shown on the online photograph of the product. Mr. YANG Chi-ming informed that legal action would be based on the physical product but not photographs. The Chairman remarked that the online trader should provide the food label information online, otherwise consumers would only have limited information before making choices.

Any Other Business

Food Safety Ordinance (Cap. 612)

21. Mr. YANG Chi-ming introduced to the meeting the contents of the Food Safety Ordinance (Cap. 612). The Food Safety Ordinance (Cap. 612) had commenced its full operation on 1 February 2012. This new ordinance introduced a food tracing mechanism to help the Government trace the source of the food more effectively and take prompt action

when dealing with food incidents. The food tracing mechanism included a registration scheme for food importers and food distributors and a record-keeping requirement relating to movement of food. The Ordinance also provided power to make regulations for tightening import control on specific food types, and to make food safety orders to prohibit the import and supply of problem food and order the recall of such food. Mr. YANG added that a "Code of Practice on Keeping Records Relating to Food" which had been issued to traders was being revised and would be uploaded to the ordinance website for reference.

22. <u>The Chairman</u> said that computerization of record was highly desirable for fast response to urgent situation. Sometimes traders would be required to provide the relevant data in 24 hours. In addition, the information provided had to be accurate or else the traders would be held responsible.

Food Safety Order gazetted on 14 September 2014

23. Mr. YANG Chi-ming briefed the meeting of the Food Safety Order issued on 14 September 2014 in connection with the incident of "sub-standard lard" from Taiwan. He first elaborated on the background of the incident in chronological order. He then introduced the Order which prohibited the import into and supply within Hong Kong 25 food brands starting from noon, 14 September 2014 until further notice. The Order also demanded the recall and disposal of such food within 14 days in the prescribed manner applicable to importers, distributors and retailers. The CFS also published on the same date a list of traders who might have distributed or used lard/lard products of the concerned Taiwan manufacturer produced on or after 1 March 2014. The list might be subject to amendment upon the request of the importer/distributor with reasonable grounds.

- 24. In response to a trade representative's enquiry, the Chairman said that according to existing information from the Taiwanese authorities and the reported analytical test results from the CFS, the risk assessment from the CFS showed that the food safety risk might be increased if consuming the specified food. Nevertheless, the risk was considered to be not high and there should be no cause for undue concern.
- 25. A trade representative said that in releasing the said list to the public, the CFS was prompt in action but had not ensured the accuracy of the information resulting in the business of some retailers adversely affected. The Chairman said that the list represented customer information provided by importers and major distributors. If the retailers/traders identified a necessity for amendment, they should forward the proposal for amendment to the importer/distributor who would verify and submit the request to the CFS. The CFS would also verify the concerned information and would then amend the list as soon as possible. The Chairman reminded the traders to ensure the accuracy of the descriptions and details of their transaction records with the importers/distributors. He remarked that the public's right to be informed promptly had to be observed. The trade representative said that the Government should tighten up control and monitor of the various processes of the food chain to prevent recurrence of similar incidents.
- 26. In view that it was very difficult to ascertain the quality of edible oil purchased, one trade representative suggested to establish an accreditation system for the products of suppliers. The Chairman replied that the Government would follow up and consider measures to address the issue.
- 27. The Chairman informed the meeting that two trade briefing sessions on Food Safety Ordinance (Cap. 612) and Food Safety Order gazetted on 14 September 2014 would be held in the afternoons of 18 September 2014 and 24 September 2014 respectively at Lai Chi Kok

Government Offices. All trade representatives were welcome to attend. Mr. YANG

Chi-ming informed that relevant information and topics of the incident together with the Food

Safety Order were available on the CFS website for general information.

Date of Next Meeting

- 28. The next meeting would be held in December 2014.
- 29. There being no other business, the meeting was adjourned at 5:35 p.m.