

Risk Assessment Studies

Report No. 45

Dietary Iodine Intake in Hong Kong Adults

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Centre for Food Safety

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Executive Summary

The Centre for Food Safety (CFS) has conducted a study on iodine content in local foods aiming to (i) examine the iodine levels in selected foods in Hong Kong, and (ii) estimate the dietary iodine intake in adults.

Iodine is an essential micronutrient required for normal thyroid function, growth and development. Its deficiency and excess both have adverse consequences on the body through effects on the thyroid gland. The thyroid gland requires trapping about 50-75 micrograms (μg) iodine daily to maintain an adequate supply of thyroid hormones. When daily iodine intake is below 50 μg threshold, goitre may develop. The Chinese Nutrition Society established the estimated average requirement (EAR) for iodine at 120 $\mu\text{g}/\text{day}$, the recommended nutrient intake (RNI) at 150 $\mu\text{g}/\text{day}$ and the tolerable upper limit level (UL) at 1,000 $\mu\text{g}/\text{day}$ for Chinese adults aged 18 years and above. These RNI and UL were the same as the World Health Organization (WHO)'s recommendations, but for pregnant/ lactating women WHO has revised the requirement of iodine in 2007 at 250 $\mu\text{g}/\text{day}$. Food is a major source of iodine intake, especially from seaweeds, seawater fish, and shellfish. The processing and cooking of food may cause iodine loss in foods.

The Study

Between February and April 2009, food samples were collected from the local retail food markets and restaurants to include foods commonly consumed. The levels of iodine were analysed in 271 samples from 11 groups, including (i) cereals & grains products, (ii) legumes and vegetables, (iii) meat and poultry, (iv) egg & egg products, (v) milk & milk products including frozen confections, (vi) fish, (vii) crustaceans and molluscs, (viii) non-alcoholic beverages, (ix) condiments & sauces

(including non-iodised and iodised table salts), (x) sashimi & sushi, and (xi) seaweeds. Laboratory analysis for iodine was conducted by the Food Research Laboratory of the CFS. All food samples (edible portions) were analysed individually as purchased. In order to estimate the influence of cooking (e.g. stir-frying, steaming, boiling) on the iodine levels in foods, a total of 15 individual samples from five food items were analysed as raw and respective cooked foods.

Results

The iodine levels of the tested samples varied greatly from not detected (ND) to 2,900,000 µg per kilogram (kg) of food. Variation was also observed among different samples of the same food item. The food groups with the richest iodine content (mean [range]) were seaweeds (460,000 [840 – 2,900,000] µg/kg) and condiments & sauces (3,900 [4 – 36,000] µg/kg) particularly iodised salt (30,000 [26,000 – 36,000] µg/kg). After these were crustaceans and molluscs (970 [32 – 6,100] µg/kg), egg & egg products (490 [82 – 2,300] µg/kg), milk & milk products including frozen confections (340 [40 – 2,000] µg/kg), fish (190 [4 – 830] µg/kg), and sashimi and sushi (86 [28-140] µg/kg). A low level of iodine was found in meat and poultry (42 [ND – 480] µg/kg), cereals & grains products (13 [3 – 68] µg/kg), legumes and vegetables (8 [ND – 28] µg/kg), and non-alcoholic beverages (6 [ND – 13] µg/kg).

The median iodine dietary intakes from the 11 food groups in adults were estimated to be 44 µg/day and around 59% of the population had iodine intakes below 50 µg/day, the threshold for normal thyroid functioning. Only 5% adult population had iodine intake at the safe range (i.e. sufficient to prevent deficiency while avoiding toxicity), 93% had intake below RNI (the risk of inadequacy) and 2% had intake above UL (the risk of toxicity). It is understood if the local population took 5-10 g/day iodised salt (WHO recommends taking less than 5 grams of salt per day (about 1

teaspoon)), an extra 150-300 µg/day of iodine would be added to the diet, and the total dietary iodine intake would be above the RNI but below the UL.

Cooking had little or marked effects on the iodine levels in foods, depending on the cooking method. However, when taking the weight changes into account, the relative amount of iodine in the raw and cooked portions was mostly constant except for boiling foods as iodine may dissolve into water. The results were also consistent with other studies that more iodine is lost in boiling than in stir-frying or in steaming.

Conclusion and Recommendations

Iodine is present in many of the foods available locally but its content varied greatly within and among food groups. Seaweeds, iodised salt, seafoods, milk & milk products as well as egg & egg products were rich sources of iodine. The influence of cooking on the iodine level in foods was minimal, except for boiling as iodine dissolved into the soup. If iodised salt was taken as part of the diet, the dietary iodine intake in adults would be above the RNI but below the UL. Comprehensively assessing the iodine status of the local population using clinical and biochemical indicators as well as nutritional studies is urged.

Advice to consumers

1. Eat a variety of high-iodine foods (e.g. seaweeds, seafoods, egg/egg products, milk/milk products) as part of a healthy balanced diet to ensure sufficient iodine intake.
2. Follow WHO recommendation on taking less than 5 grams of salt per day, and replace non-iodised salt with iodised salt.
3. To retain the maximum amount of iodine in foods, steam or stir-fry them with

little oil, cook crustaceans intact, and add iodised salt just before serving the food.

4. Apart from the above advice, women preparing for pregnancy and pregnant/lactating women shall seek advice from health professionals to assess the need of taking iodine supplements.

Advice to the trade

1. Make iodised salt available for the public to choose and if possible provide clear instructions on its usage to minimise its iodine loss.
2. When iodising salt, follow WHO recommendation of adding 20-40 mg iodine per kg of salt.
3. Indicate on the label of salt if it is iodine-fortified and declare the amount of iodine on the label.

Dietary Iodine Intake in Hong Kong Adults

OBJECTIVES

This study aims to (i) examine the iodine levels in foods available in Hong Kong, and (ii) estimate the dietary iodine intake in adults.

BACKGROUND

2. Iodine is an essential micronutrient required for normal thyroid function, growth and development. When iodine intake falls below recommended levels, the thyroid may no longer be able to synthesize sufficient amounts of thyroid hormone. The resulting low level of thyroid hormones in the blood (hypothyroidism) is the principal factor responsible for damage to the developing brain and other harmful effects known collectively as iodine deficiency disorders (IDD). The World Health Organization (WHO) opines that the elimination of IDD is a critical development issue which should be given the highest priority by governments and international agencies, and recommends that countries conduct a national survey on the iodine status of the population every 3 to 5 years.^[1,2]

3. Iodine deficiency and excess both have adverse consequences on the body through effects on the thyroid gland. The determination of the presence or absence of its deficiency or excess requires the integration of clinical, biochemical and nutritional data.^[3] WHO recommended several clinical and biochemical indicators for assessing the iodine status of a population (e.g. thyroid size by palpation and/or by ultrasonography, urinary iodine (UI), blood thyroid stimulating hormone (TSH) and thyroglobulin levels).^[1,4] However this study only confined to the nutritional aspect of

estimating the iodine intake adequacy in the local adult population.

Dietary Sources of Iodine

4. Food, including water, is a major source of iodine intake. The iodine content of foods reflects background levels in the environment (e.g. soil, seawater). Naturally, foods such as seaweeds, seawater fish and shellfish are relatively rich in iodine. Milk/milk products as well as egg/egg products from countries adopting universal salt iodisation (USI) may be high in iodine. USI is the iodisation of salt for both human and livestock consumption as a way to eliminate IDD.^[4] For vegetables, fruits and cereals, unless grown in soils naturally high in iodine or treated with iodine containing fertilisers, they are usually poor dietary sources of iodine.^[5,6]

5. Food processing and cooking may cause varying levels of iodine loss in foods and iodised salt. The loss is estimated from 3% to 67%, depending on the cooking methods (e.g. boiling loses 37%, shallow frying loses 27%). For iodised salt, the loss is about 20%.^[1,7-10]

Physiological Functions of Iodine

6. Iodine is essential for the synthesis of thyroid hormones (i.e. thyroxine T₄ and triiodothyronine T₃) by the thyroid gland. These hormones play a major role in the growth and development of the brain and central nervous system, and control several metabolic processes such as regulating energy production.^[5]

7. Across the life-span, inadequate thyroid hormone production due to insufficient iodine intake is associated with a range of adverse health effects collectively termed as IDD, including damage to the developing brain, goitre (an enlarged thyroid), cretinism (severely stunted physical and mental development),

hypothyroidism, and varying degrees of other growth and developmental abnormalities. Pregnant/ lactating women and infants/ young children are particularly vulnerable to IDD.^[5] People living in areas affected by severe iodine deficiency may have an intelligence quotient (IQ) of up to 13.5 points below that of those from comparable communities in areas where there is no iodine deficiency.^[1]

8. The average dietary requirement for iodine is determined by normal T₄ production without stressing the thyroid iodide trapping mechanism or raising TSH levels. This requirement is suggested to be 91-96 micrograms iodide per day (µg/day) basing on iodine turnover and balance studies in euthyroid adults. The thyroid traps about 50-75 µg/day iodine to balance losses and maintain thyroid hormone synthesis in adults. When daily iodine intake is above the threshold of about 50 µg, the thyroid iodine content remains within normal limits, despite circulating plasma inorganic iodine may decrease. Below this threshold, the thyroid iodine content is depleted and goitre may develop.^[11,12]

Safety Reference Values of Iodine Intake for Adults

9. WHO and many countries have set daily dietary iodine intake recommendations and tolerable upper intake levels (UL) for different population groups. For example, WHO recommended a requirement of iodine at 150 µg/day for adolescents/ adults and 250 µg/day for pregnant/ lactating women, and opined that for healthy adults, daily iodine intakes of up to 1,000 µg appear to be entirely safe.^[1,5]

10. The Chinese Nutrition Society has set the estimated average requirement (EAR), the recommended nutrient intake (RNI), and the UL of iodine at 120, 150 and 1,000 µg/day respectively for Chinese adults aged 18 years and above. The Chinese RNI and UL levels are in line with those recommended by WHO.^[1,13] The EAR is the

average daily nutrient intake value that meets the needs of 50% of the healthy individuals in a particular age and gender group. The RNI is the daily intake, set at the EAR plus 2 standard deviations, which meets the nutrient requirements of almost all (97.5%) apparently healthy individuals in an age- and gender-specific population group. The UL of nutrient intake is defined as the maximum intake from food, water and supplements that is unlikely to pose risk of adverse health effects from excess in almost all apparently healthy individuals in an age- and gender-specific population group. The range of intakes between RNI and UL should be considered sufficient to prevent deficiency while avoiding toxicity.^[14]

11. One way of assessing dietary iodine intake deficient or excess in a population is by comparing the dietary iodine intake of a population with the EAR and UL of that particular population.^[14] The US Institute of Medicine suggested an EAR cut-point method by simply counting how many individuals in the group of interest have usual intakes below the EAR. That proportion is the estimate of the proportion of individuals in the group with inadequate intakes. Similarly, by determining the proportion of the group with intakes above the UL, the proportion potentially at risk of adverse health effects from excess nutrient intake can be estimated.^[15]

12. In this study, the dietary iodine intake result was compared with the EAR, RNI, and UL set by the Chinese Nutrition Society.^[13] This is assuming that the local population has similar iodine requirements as the mainlanders, since the majority of Hong Kong people are Chinese.

International and Local Situations on Iodine Status

13. Iodine deficiency is an international health concern. It is estimated that

about 70% of households throughout the world have access to (and use) iodised salt and more than 170 countries have committed to USI.^[1,16] WHO considers iodine deficiency a worldwide public health problem basing on relevant biochemical and clinical data. Extrapolating the data from the schoolage children (6-12 years) to the general population, about 31% of the world's population have insufficient iodine intakes with South-East Asia and Europe being the most affected regions.^[1,4] Various mandatory and voluntary population measures (e.g. USI, fortified foods or salt with iodine) have been adopted by different place to eliminate iodine deficiency.

14. Whilst some places have successfully kept IDD at bay (e.g. the US, the UK, the Netherlands, Switzerland), others have stepped-up efforts to prevent IDD re-emergence (e.g. Australia, New Zealand).^[4,17-19] In the US excessive or inadequate iodine intake is not a public health concern based on epidemiological (e.g. total diet studies (TDS), core food studies) or clinical evidence and that monitoring the diet for iodine intake is not very useful.^[15,17,20] Based on evidence (e.g. TDS, retail surveys, National Diet and Nutrition Survey), iodine intake is unlikely to pose a risk to health as a result of excessive intake in the UK.^[18,21-23] Contrarily, using UI in parallel with iodine intake data from TDS is useful to track the iodine status in the population (includes pregnant/lactating women and infants/children). Australia and New Zealand found iodine inadequacy since the 80's and implemented mandatory iodine-fortification in bread using iodised salt in September 2009.^[6,19,24,25]

15. In Mainland China IDD remains an important public health concern even though iodised salt has been introduced since 1995 which has greatly reduced its overall prevalence. However, in areas where the iodised salt coverage rate is poor including some coastal provinces, pregnant women are at a higher risk of IDD. Where the drinking water iodine level is below 150 µg/L, without the consumption of iodised

salt, over 97% of the residents would have iodine intake below the EAR for Chinese adults. In these areas iodised salt contributed to about 80% of dietary iodine intake. Whereas in areas where iodine level in drinking water was above 150 µg/L, without the consumption of iodised salt, over 98% of the residents would have iodine intake above the RNI for Chinese adults; water contributed to about 90% of dietary iodine intake.^[26,27]

16. Locally, there is limited information on the dietary iodine intake data. The Expert Panel Group on Iodine Deficiency Disorders in Hong Kong (the Panel) published a consensus statement in 2003.^[28] The Panel opined that borderline iodine deficiency existed in the expectant mothers and urged for a comprehensive survey on iodine content of food items in Hong Kong. The paper has reviewed available data on the study of IDD of the local population subgroups. First, studies using UI and cord blood TSH levels as indicators reported that pregnant women and neonates may have mild iodine deficiency and high incidence of transient neonatal hypothyroidism. Second, studies using UI and goitre incidence as indicators reported that adolescents and children were iodine adequate. Lastly, studies using UI as an indicator reported that adults and elderly were borderline iodine sufficient. Local data on iodine status is scarce. Data on clinical cases of IDD is lacking and local hospitals do not collect UI data systematically.

Information about Iodine Content in Foods

17. Before this study, there were only two reports about the iodine content in local foods. In 1998, the Consumer Council (CC) reported the iodine content in 146 foods (e.g. seafood, salt, seaweed products, milk). CC commented that some seaweed snacks contained very high levels of iodine and children below 12 years consuming

2g (about 7-8 small slices) of them would have exceeded the WHO recommended daily iodine intake for this age-group (i.e. 120 µg/day).^[29] In 2005, the Food and Environmental Hygiene Department (FEHD) reported the level of iodine in 74 table/cooking salt samples analysed in a joint study with CC. Almost all salt products (70 samples) that were not labelled as iodised had iodine content below the limit of detection (LOD) at 500 µg/kg, and the 3 products labelled as iodised salt had iodine ranged 31,000 – 43,000 µg/kg.^[30] Together with the present study, these results could be useful for monitoring the iodine content in local foods.

SCOPE OF STUDY

18. This study covered 11 food groups, namely (i) cereals & grains products, (ii) legumes and vegetables, (iii) meat and poultry, (iv) egg & egg products, (v) milk & milk products including frozen confections, (vi) fish, (vii) crustaceans and molluscs, (viii) non-alcoholic beverages, (ix) condiments & sauces (including non-iodised and iodised table salts), (x) sashimi & sushi, and (xi) seaweeds.

METHODS

Sampling

19. Between February and April 2009, food samples were collected from the local retail food markets and restaurants in Hong Kong Island, Kowloon, and the New Territories to include foods commonly consumed. Foods were selected with reference to the results of the Hong Kong Population-based Food Consumption Survey 2005-2007 for the population aged 20-84 years (FCS).^[31] A total of 271 samples from

11 food groups (i.e. 92 food items, each with 3 samples unless otherwise stated) were collected. The list of food items covered in each group is shown in **Annex I**.

Laboratory Analysis

20. Laboratory analysis was conducted by the Food Research Laboratory (FRL) which is experienced in analysing nutrients in foods. Only the edible portions of all food samples were analysed individually for iodine content using an in-house method validated by FRL. Food sample was homogenised and weighed. After enzymatic digestion, the sample was extracted by tetramethylammonium hydroxide (TMAH). The extract was subsequently analysed by Inductively Coupled Plasma Mass Spectrometer. Pre-packaged and ready-to-eat items were analysed directly as purchased. The edible portion of raw food samples was rinsed with distilled water if necessary.

Effects of Cooking on Iodine Levels in Selected Foods

21. The influence of cooking on the iodine level in foods was estimated using a total of 15 individual samples from five food items, namely Golden thread (fish), prawn, kelp, egg, and tap water. Fish, prawn and kelp were cut laterally into halves, cleaned and weighed before analysed. The cooking methods used were stir-frying without oil (fish and egg), steaming (egg), and boiling (prawn, kelp, and tap water).

Data Analysis

Data Interpretation

22. For iodine content in foods, the data was reported as $\mu\text{g}/\text{kg}$ of edible portion, rounded to 2 significant figures. Values below LOD ($2 \mu\text{g}/\text{kg}$) were reported

as Not Detected (ND). When calculating an arithmetic mean concentration of iodine in the same type of food, the ND results were allocated to 1 µg/kg (i.e. half of LOD).

23. For the effects of cooking on iodine levels in selected foods, the concentration of cooked food samples was corrected by the weight change in cooking and reported as percentage of change (%).

Dietary Iodine Intake Estimation

24. To estimate the dietary iodine intake of the population, two pieces of information were used: (i), the amount of each food item consumed by each FCS respondent (i.e. the mean of the 2 non-consecutive 24-hour dietary recalls (24-hr recall) in g/day), and (ii) the mean iodine levels among the sample of the same food items analysed in the 11 food groups. According to FCS, the average consumption amount of all foods by Hong Kong adults was 2,980 g/day (about 38% was from solid foods), of which 88.2% (i.e. 2,628 g/day) was mapped for iodine levels and included in the dietary iodine intake estimation.

25. Each FCS respondent's daily iodine intake was calculated by summation of iodine intake from individual food items being consumed, the amount of which was estimated by multiplying the respondent's consumption amount of a food item with the assigned mean iodine level of that food item. Since the distribution of iodine intake in the population was skewed, the median dietary intake of iodine in adults was reported.

26. There were approximately 1,400 food items reported being consumed in the FCS but only 92 food items were analysed in this study; thus, a "mapping" procedure was adopted using two main principles: (i) for completely mapped items

(i.e. those items being consumed or items similar to them have been analysed for iodine content), the mean iodine content of the three individual food samples analysed was used as their iodine content; and (ii) for partially mapped items, their iodine contents were estimated by comparing with relevant food items being analysed and calculating the respective contents by proportion. Examples of these items are outlined in **Annex II**. As the FCS data represented the amount of food as consumed, wherever relevant, yield factors were applied to adjust for the weight of the dried or raw foods from as purchased state (e.g. dried instant noodles) into as consumed state.^[8]

RESULTS AND DISCUSSIONS

Iodine Content in Foods

27. A total of 271 samples were tested for iodine. The results are summarised in **Table 1** and the details in **Annex I**. The iodine level in the analysed foods varied among food groups as well as within the same food group.

28. The results showed a wide range of iodine levels in these foods (from ND to 2,900,000 µg/kg). The food groups with the richest iodine content (mean [range]) were seaweeds (460,000 [840 – 2,900,000] µg/kg) and condiments & sauces (3,900 [4 – 36,000] µg/kg) particularly iodised salt (30,000 [26,000 – 36,000] µg/kg). After these were crustaceans and molluscs (970 [32 – 6,100] µg/kg), egg & egg products (490 [82 – 2,300] µg/kg), milk & milk products including frozen confections (340 [40 – 2,000] µg/kg), fish (190 [4 – 830] µg/kg), and sashimi and sushi (86 [28-140] µg/kg).

Table 1. Iodine content in the 11 selected food groups

Food group	n	Iodine level ($\mu\text{g}/\text{kg}$)	
		Mean [Range]	Median
Seaweeds	18	460,000 [840-2,900,000]	38,000
Condiments & sauces	24	3,900 [4-36,000]	94
▪ <i>Iodised table salt</i>	3	30,000 [26,000-36,000]	29,000
▪ <i>Non-iodised table salt</i>	3	120 [56-240]	78
▪ <i>Other sauces</i>	18	110 [4-440]	82
Crustaceans and Molluscs	39	970 [32-6,100]	490
▪ <i>Crustaceans</i>	12	1,200 [230-6,100]	490
▪ <i>Molluscs</i>	27	880 [32-4,200]	590
Egg & egg products	12	490 [82-2,300]	260
▪ <i>Egg yolks</i>	3	1,200 [200-2,300]	1,100
▪ <i>Whole eggs</i>	9	250 [82-430]	250
Milk & milk products including Frozen confections	40	340 [40-2,000]	240
▪ <i>Milk</i>	17	420 [55-2,000]	280
▪ <i>Cheese</i>	9	420 [160-1,400]	240
▪ <i>Others</i>	14	180 [40-300]	190
Fish	78	190 [4-830]	130
▪ <i>Seawater fish</i>	54	170 [50-600]	130
▪ <i>Freshwater fish</i>	9	12 [4-30]	9
▪ <i>Others</i>	15	360 [11-830]	360
Sashimi & sushi	12	86 [28-140]	91
Meat and Poultry	12	42 [ND-480]	3
Cereals & grains products	12	13 [3-68]	6
Legumes and Vegetables	12	8 [ND-28]	3
Non-alcoholic beverages	12	6 [ND-13]	5
Total	271	31,000 [ND-2,900,000]	130

Note: n = number of samples tested; ND = not detected.

29. Most seaweed and seaweed products contained very high iodine levels. For example, the mean iodine content of prepackaged seaweed snacks was 34,000 µg/kg. Consuming one medium individual pack of 2.5-3.0 g would have contributed to about 57%-68% of WHO recommended daily iodine intake for healthy adults; a bigger pack would have easily met WHO's daily recommendation; and consuming about 10 packs would have exceeded the Chinese UL of 1000 µg/day. Furthermore, the mean iodine level of dried kelp was 2,600,000 µg/kg; consuming 1 g of dried kelp would almost reach a level tripled the Chinese UL. For healthy adults, occasional high intake of these products may not pose risk to the body, however, members of the general population are advised not to routinely exceed the UL for a long time.^[15] Soaking the dried kelp and discard the water will lower the iodine level.

30. The iodine content in the table salt (range 56-240 µg/kg) and iodised salt (range 26,000-36,000 µg/kg) shows vast difference as reported previously in the CC and FEHD studies.^[29,30] The locally available iodised salt samples were well within the range of 20,000-40,000 µg of iodine per kg of salt as recommended by WHO.^[32] Among the three iodised salt samples purchased, only one has voluntarily declared the iodine level and provided instructions of using the product to minimise iodine loss (e.g. add iodised salt just before serving the food) on the food label.

31. The iodine content in seawater fish was higher than that in freshwater fish, and the iodine content in egg yolk was higher than that in whole egg. These findings were generally in line with the literature, which found that seawater fish had about 6-fold higher iodine level than freshwater fish; and in egg about 87-96% of iodine was in the yolk.^[33,34]

32. A low level of iodine was found in meat and poultry (42 [ND – 480] µg/kg), cereals & grains products (13 [3 – 68] µg/kg), legumes and vegetables (8

[ND – 28] µg/kg), and non-alcoholic beverages (6 [ND – 13] µg/kg). The average iodine content of drinking water was 10 µg/L.

Daily Iodine Intake in the Population

Risk on Insufficient Iodine Intake

33. As evident in the mean and percentile distributions in **Table 2**, the dietary iodine intake distribution in the population was skewed (mean 127 µg/day, median 44 µg/day), thus the median value was reported. No adjustment of the intake figures was made although only 88.2% of foods were covered in the mapping because the remaining 11.8% of food intake (about 352 g/day) were foods which were likely to contain insignificant amounts of iodine (e.g. fruits, oils and spreads) as reported in the literature or some food composition databases.^[35]

Table 2. Mean and percentiles of dietary iodine intake (µg/day) in the local population

	Mean (µg/day)	Percentiles (µg/day)						
		5 th	10 th	25 th	50 th	75 th	90 th	95 th
Males	110	17	22	31	46	67	103	166
Females	142	16	20	29	43	64	111	334
Both	127	17	21	30	44	66	107	277

34. Around 59% of the population had iodine intakes below 50 µg/day, the threshold for normal thyroid functioning.^[11] Further breakdowns of the distribution of dietary iodine intake in the 12 age-gender subgroups are shown in **Table 3**. Overall, no particular trend was shown in the median iodine intake among the different age and gender groups.

Table 3. Median dietary iodine intake ($\mu\text{g}/\text{day}$) in 12 age-gender subgroups

Age group (years)	Males ($\mu\text{g}/\text{day}$)	Females ($\mu\text{g}/\text{day}$)	Both ($\mu\text{g}/\text{day}$)
20-29	47	45	45
30-39	53	46	49
40-49	47	43	45
50-59	44	42	43
60-69	39	37	39
70-84	33	35	34
Total	46	43	44

35. The proportion of the population with iodine intake below RNI, between RNI and UL, and above UL was 93%, 5%, and 2%, respectively. By using the EAR cut-point method, about 91% of the population had iodine intakes below EAR. A very low proportion of the population (about 5%) had iodine intakes sufficient to prevent deficiency while avoiding toxicity, i.e. between RNI and UL. The pattern was similar in both genders and in the 12 age subgroups.

36. In Mainland China, the dietary iodine intake level is affected by the geographical location, the drinking water iodine level, and the use of iodised salt etc.. The 2009 Iodine Intake in Coastal Areas Study reveals that in Shanghai, the mean iodine intake of a reference man* was 226 $\mu\text{g}/\text{day}$. If the contribution of iodised salt was excluded (estimated to be about 64%), the mean dietary iodine intake would only be 81 $\mu\text{g}/\text{day}$ which would be far below the RNI. Furthermore, agglomerated data show that where the drinking water iodine level was below 150 $\mu\text{g}/\text{L}$, if iodised salt was not consumed, over 97% of the residents would have iodine intake below EAR; in these areas iodised salt contributed to about 80% of dietary iodine intake.^[26] This implies the importance of USI in coastal areas and in low water iodine level areas

* A reference man is defined as an adult male, 19-59 years of age, 65 kg of body weight and undertaking very light physical work.

such as in Hong Kong.

37. The above crude estimation on dietary intake suggested that assuming only the 11 food groups and non-iodised salt were consumed, most subgroups in the population might have inadequate iodine intakes, which echoes with the intake of people living in low water iodine level areas and excluding iodised salt in the diet in Mainland China. The iodine level in the local diet may not be sufficient to provide iodine for some surveyed respondents unless iodine rich foods and iodised salt are included in the diet. The population as a whole may need to increase the types and amounts of foods rich in iodine (e.g. seaweeds, seafoods including seawater fish, milk/milk products).

Risk on Excessive Iodine Intake

38. The UL was used to estimate roughly the percentage of adults at potential risk of adverse effects of overconsuming iodine. The high iodine intake (95th percentile) adults consumed 277 µg/day, which was about 30% of the UL (**Table 2**). This estimation had not covered iodine from sources other than the 11 food groups, such as supplements. About 2% of the population had iodine intakes above UL, which was expected with the skewed iodine intake data and possibly high intake of seaweed or seaweed-containing foods during the FCS survey period. Nonetheless, potential toxicity from excessive iodine intakes seems not a concern from the current assessment. An UL is not a threshold of toxicity but may be exceeded for short periods without an appreciable risk to the health of the individuals concerned.

Contribution of Iodine Intake in Foods

39. The estimated contribution of iodine intake from different food groups

(mean 127 $\mu\text{g/day}$) are shown in **Figure 1** for all adults. Seaweed was the major source (46.2%) of iodine intake, even though it was consumed in a very small amount on average by the population (about 0.2 g/day) and only about 4.0% and 0.1% of the population reported consuming seaweed and seaweed snacks. Sashimi and sushi was the second major contributor of iodine (16.2%), possibly because of the seaweeds and seafoods ingredients. Other food groups that made important contribution to dietary iodine intake were the non-alcoholic beverages and soup group (11.3%) owing to its consumption in relatively large quantities, the fish group (7.5%) especially from the seawater fish, as well as the crustaceans and molluscs group (5.2%).

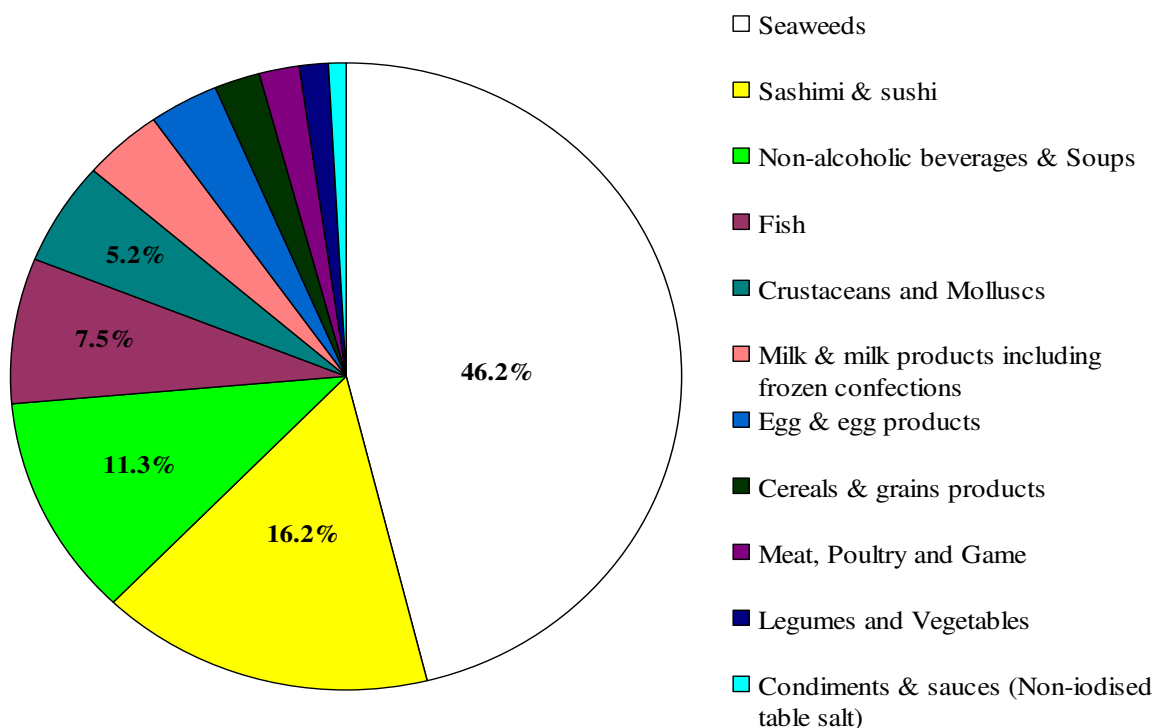


Figure 1. Contribution of foods to the mean iodine intakes (127 $\mu\text{g/day}$) for all adults

40. There were concerns that using the 24-hr recall might have over- or under-estimated the intake of iodine. Information from the 110-item food frequency questionnaire (FFQ) conducted in the FCS was used to provide another perspective of food consumption on food items that have been specifically asked for. The FFQ

attempts to understand intake over the long term but in a cruder fashion than that of the shorter term 24-hr recall.

41. Seaweed intake (including laver and kelp), the major source of iodine intake, was captured in FFQ. Using the FFQ data to estimate the dietary iodine intake from seaweed *per se* instead of the 24-hr recall data, the rough estimation shows that the proportion of the population with daily iodine intake below the 50 µg (goitre may develop) will be decreased from 59% to about 25% and that below the 150 µg RNI will be decreased from 93% to about 67%. Nevertheless, readers should be cautioned in combining the food consumption estimates from 24-hr recall and from FFQ, and their respective limitations.

42. Regardless of the methods used, both 24-hr recall and FFQ data showed that the majority of the population has insufficient iodine intake from the diet, although the magnitude of deficiency is smaller when estimated from FFQ data.

43. As shown in **Table 4**, the top four iodine contributors of both genders remained the same as that in the whole population, i.e. seaweeds, sashimi and sushi, non-alcoholic beverages and soup, and fish.

Table 4. Contribution of foods to the mean iodine intakes for both genders

Food group	Mean dietary iodine intake (µg/day) [%]			
	Males		Females	
Seaweeds	42	[38.4]	73	[51.5]
Sashimi & sushi	18	[16.4]	23	[16.0]
Non-alcoholic beverages & Soups	15	[13.5]	14	[9.8]
Fish	10	[8.7]	10	[6.8]
Crustaceans and Molluscs	7	[6.8]	6	[4.1]
Others	18	[16.2]	16	[11.7]
All foods	110	[100]	142	[100]

Note: Figures may not add up to total due to rounding.

Contribution of Iodised Salt to the Total Iodine Intake in the Local Diet

44. In the FCS, the pattern of iodised salt consumption was not assessed and the mean salt intake of the population seemed underreported (1.7 g/day). Other studies have reported much higher salt intakes (e.g. Mainland China 12 g/day, the UK 8.6 g/day) than the present study.^[36,37] In view that the contribution of non-iodised salt to dietary iodine intake was insignificant (about 0.2 µg/day) because of its low iodine content (120 µg/kg), the total dietary iodine intake level in the population was re-assessed by assuming iodised salt was consumed. It is understood if the local population consumed 5-10 g/day iodised salt, a level estimated by the WHO on worldwide average salt intake amount,^[32] and using the iodised salt mean iodine level (30,000 µg/kg) measured in this study, an extra 150-300 µg/day of iodine would be added to the diet. The total dietary iodine intake of the population would then be above the RNI but below the UL.

Pregnant/Lactating Women and Iodine Intake

45. In spite of the possible risk of inadequate dietary iodine intakes in adults found in this study, whether the iodine status in Hong Kong is borderline deficient as suggested by the Panel for expectant mothers would require biochemical testings (e.g. UI) and clinical examinations (e.g. goitre, cretinism) in the population to diagnose IDD.^[4,28,38]

46. Pregnant and lactating women who are more prone to suffer from iodine deficiency could eat iodine rich foods. If indicated, women preparing for pregnancy and pregnant/ lactating women could also choose iodised salt as an alternative dietary

source of iodine. Iodine supplements should also be considered. However, they should seek advice on their individual dietary needs from health professionals beforehand.

Effects of Cooking on Iodine Levels in Selected Foods

47. A total of 15 samples (edible portion) were tested for iodine after being cooked by different methods (stir-frying, steaming and boiling), and the results are summarised in **Table 5**. When taking the weight changes into account, the relative amount of iodine in the raw and cooked parts kept nearly constant except for boiled foods. Iodine was almost all retained after stir-frying or steaming which was similar to that reported in other studies.^[7,9,10]

48. Depending on the type of foods, this study found that boiling decreased the amount of iodine by 6% to 91%. As 83% of the iodine in the kelp dissolved into the soup, if all the soup was also included in the analysis, over 90% of iodine remained in the kelp and soup. The result was consistent with literature data that iodine loses more in boiling than in frying or in steaming. To minimise the loss of iodine in the foods, choose steaming or stir-frying without oil. If boiling is deemed necessary, cook the food (e.g. prawns with their shells) intact.^[7,9,10]

Table 5. Changes in iodine content in selected foods after cooking

Food	Stir-fried	Steamed	Boiled
Golden thread (fish)	-1%	—	—
Prawn	—	—	-23%
Kelp	—	—	-91% [<i>Kelp</i>]
			+83% [<i>Soup</i>]
			-7% [<i>Kelp & soup</i>]
Whole chicken egg	-1%	+1%	—
Tap water	—	—	-6%

Note: % has corrected for the weight change in cooking; ‘—’ items were not tested. Only the edible portion was weighted and cooked.

Limitations of the Study and Suggestions for Further Studies

49. This study only analysed the iodine levels in a limited number of food items, in which three samples of each were taken, from 11 food groups. Not all foods and food groups (e.g. fruits) commonly eaten and containing iodine have been tested. So, increasing the number of samples for each food and food types for laboratory analysis could provide a more precise estimate of the level of iodine in foods.

50. Furthermore, some food items with high iodine content but only occasionally consumed by the population might not be recorded in the 24-hr recall on the two interview days. It might lead to underestimation of iodine intake. FFQ could provide supplementary information on the consumption pattern of these foods (e.g. seaweed); however, the results could only provide rough estimations of the dietary iodine intake from the particular food items.

51. Both 24-hr recall and FFQ have strengths and weaknesses. Although both methods do not affect the respondents' customary eating patterns, they depend on memory for accurate intake report. Using FFQ has the advantage of estimating selected foods usually eaten over a longer period, e.g. 12 months; however, it provides limited possibilities for food specification, and quantification of food intake may be inaccurate because of poor estimation of recall portions or use of standard portion size. On the other hand, using the open-ended 24-hr recall has the advantage of collecting the consumption amount of all food items in more detailed; nevertheless, the usual intake of an individual cannot be assessed from 1 day recall due to day-to-day variation, as it only reflects the consumption of food items over a short period, e.g. average of 2 days. Moreover, the portion size is difficult for the respondents to estimate accurately.^[39] To comprehensively assess the iodine content in food and iodine intake of the population, more studies are required.

52. The pattern of iodised salt consumption was unknown and the mean salt intake of the population seemed underreported, therefore, the dietary intake of iodine may be underestimated. Strategies to ensure the accuracy of data captured from FCS on salt intake and the salt type is warranted for iodine intake assessment.

53. Estimation of iodine intake in populations at risk of IDD, such as pregnant women and young children, was not possible due to a lack of comprehensive local food consumption data in these groups. More studies on these groups are urged and biochemical testings (e.g. UI) and clinical examinations (e.g. goitre, cretinism) shall be incorporated to provide a comprehensive view of the iodine status.

54. The prevalence of IDD in the local population needs to be established, from studies using biomarkers for assessing iodine status and to include more groups besides the vulnerable ones (i.e. infants/ young children and pregnant/ lactating women). Besides conducting ongoing TDS (including iodine as one of the nutrients) to monitor and verify the dietary iodine intake situation in the population, the findings need to be confirmed by continual investigations of iodine status and clinical diagnosis (e.g. UI excretion, thyroid gland size, blood TSH and T₄ levels) as practised internationally (e.g. Mainland China, Australia and New Zealand).^[6,25,26]

CONCLUSION AND RECOMMENDATIONS

55. Iodine is present in many of the foods available locally and its content varied greatly within and among food groups. Seaweeds, iodised salt, seafoods, milk & milk products as well as egg & egg products were rich sources of iodine. The influence of cooking on the iodine levels in foods was minimal, except for boiling as iodine dissolved into the soup. About 93% population has iodine intake less than

Chinese RNI. If iodised salt was taken as part of the diet, the dietary iodine intake in adults would be above the RNI but below the UL. Comprehensively assessing the iodine status of the local population using clinical and biochemical indicators as well as nutritional studies is urged.

Advice to consumers

56. The public is advised:
- (a) To eat a variety of high-iodine foods (e.g. seaweeds, seafoods, egg/egg products, milk/milk products) as part of a healthy balanced diet to ensure sufficient iodine intake.
 - (b) To follow WHO recommendation on taking less than 5 grams of salt per day (about 1 teaspoon), and replace non-iodised salt with iodised salt
 - (c) To retain the maximum amount of iodine in foods by steaming or stir-frying them with little oil, cooking crustaceans intact, and adding iodised salt just before serving the food.
 - (d) Apart from the above advice, women preparing for pregnancy and pregnant/lactating women shall seek advice from health professionals to assess the need of taking iodine supplements.

Advice to the trade

57. Members of the trade are advised:
- (a) To make iodised salt available for the public to choose and if possible provide clear instructions on its usage to minimise its iodine loss (e.g. add iodised salt just before serving the food).
 - (b) When iodising salt, follow WHO recommendation of adding 20-40 mg

iodine per kg of salt.

- (c) Indicate on the label of salt if it is iodine-fortified and declare the amount of iodine on the label.

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Annex I. Iodine content in food samples

Food group / Food item	n	Iodine level (µg/kg) ^{*1}	
		Mean [Range]	Median
Seaweeds 藻類	18	460,000 [840-2,900,000]	38,000
Kelp 海帶	3	2,600,000 [2,000,000-2,900,000]	
Other seaweeds 其他藻類	3	94,000 [8,900-220,000]	
Laver 紫菜	3	73,000 [44,000-99,000]	
Seaweed (prepackaged) 零食紫菜	3	34,000 [26,000-38,000]	
Nori sheet (for sushi) 紫菜(做壽司用) ^{*3}	3	16,000 [6,400-28,000]	
Agar agar 大菜	3	1,100 [840-1,600]	
Condiments & sauces 調味料及醬油	24	3,900 [4-36,000]	94
▪ Iodised table salt 碘鹽 ^{*3}	3	30,000 [26,000-36,000]	
▪ Non-iodised table salt 餐桌鹽	3	120 [56-240]	
▪ Others 其他	18	110 [4-440]	82
White sauce 白汁	2	230 [130-330]	
Oyster sauce 蠔油	3	220 [96-440]	
Fish Sauce 魚露	3	130 [91-170]	
Hollandaise sauce 荷蘭酸辣醬	1	130 [130]	
Curry sauce 咖喱醬	3	57 [34-73]	
Soy sauce 生抽	3	21 [10-39]	
Tomato paste 番茄醬	3	8 [4-15]	
Crustaceans and Molluscs 甲殼類及軟體動物	39	970 [32-6,100]	490
▪ Crustaceans 甲殼類動物	12	1,200 [230-6,100]	490
Dried shrimp 蝦米	3	3,400 [660-6,100]	
Prawn 大花蝦	3	440 [350-490]	
Blue crab 花蟹	3	470 [350-630]	
Three-spotted crab 三點蟹	3	360 [230-490]	
▪ Molluscs 軟體動物	27	880 [32-4,200]	590
Dried oyster 蠔豉	3	3,100 [2,400-4,200]	
Oyster 蠔	3	830 [320-1,400]	
Dried scallop 乾貝	3	700 [280-970]	
Scallop 扇貝/帶子	3	82 [32-150]	
Mussel 青口	3	1,400 [1,000-1,800]	
Clam 蜆	3	1,100 [590-2,100]	
Razor clam 蛸子	3	530 [380-790]	
Cuttlefish 墨魚	3	95 [76-121]	
Squid 魷魚	3	65 [57-74]	

Food group / Food item	n	Iodine level ($\mu\text{g}/\text{kg}$) ^{*1}	
		Mean [Range]	Median
Egg & egg products	12	490 [82-2,300]	260
▪ <i>Chicken egg yolk</i> 雞蛋黃	3	1,200 [200-2,300]	
▪ <i>Whole eggs</i> 蛋(全隻)	9	250 [82-430]	250
Chicken egg (whole) 雞蛋(全隻)	3	290 [82-430]	
Lime preserved egg 皮蛋	3	230 [190-250]	
Salted duck egg 鹹鴨蛋	3	230 [130-310]	
Milk & milk products including Frozen confections 奶及奶類製品包括冰凍甜點	40	340 [40-2,000]	240
▪ <i>Milk</i> 奶	17	420 [55-2,000]	280
Cow milk (skimmed, dried) 脫脂奶粉	3	1,300 [730-2,000]	
Cow milk (whole fat, dried) 全脂奶粉	3	430 [300-580]	
Condensed milk 煉奶	3	340 [260-420]	
Evaporated milk 淡奶	2	250 [220-280]	
Cow milk (fluid, $\geq 3.25\%$ milk fat) 全脂牛奶(脂肪含量 $\geq 3.25\%$)	3	91 [56-130]	
Cow milk (fluid, skimmed, $\leq 0.3\%$ milk fat) 脫脂奶(脂肪含量 $\leq 0.3\%$)	3	79 [55-120]	
▪ <i>Cheese</i> 芝士	9	420 [160-1,400]	240
Parmesan cheese 帕爾馬芝士	3	790 [430-1,400]	
Cheddar cheese 車打芝士	3	250 [170-350]	
Mozzarella cheese 蒙莎莉芝士	3	210 [160-240]	
▪ <i>Others</i> 其他	14	180 [40-300]	190
Yoghurt 乳酪	3	290 [280-300]	
Sour cream 酸忌廉	3	190 [40-290]	
Popsicle (contain milk) 雪條(有牛奶成份)	2	180 [68-300]	
Ice-cream 雪糕	3	140 [57-220]	
Whipping cream ($\geq 35\%$ milk fat) 攪用忌廉(脂肪含量 $\geq 35\%$)	3	91 [40-150]	
Fish 魚類	78	190 [4-830]	130
▪ <i>Seawater fish</i> 鹹水魚	54	170 [50-600]	130
Golden thread 紅衫	3	360 [310-420]	
Horsehead 馬頭	3	350 [290-430]	
Cod 鱈魚	3	280 [120-600]	
Mackerel 鮫魚	3	270 [240-290]	
Capelin 多春魚	3	230 [170-280]	

Food group / Food item	n	Iodine level ($\mu\text{g}/\text{kg}$) ^{*1}	
		Mean [Range]	Median
Canned sardines 罐頭沙甸魚 ^{*2}	3	190 [100-340]	
Bigeye 大眼雞	3	180 [150-200]	
Sole 撻沙	3	150 [120-220]	
Yellow croaker 黃花魚	3	130 [130]	
Rabbit fish 泥鯮	3	130 [130]	
Pompano 黃魷鯧	3	120 [100-160]	
Bombay-duck 九肚魚	3	120 [84-150]	
Hairtail 牙帶	3	110 [94-140]	
Filefish 沙鯪	3	110 [91-130]	
Canned tuna 罐頭吞拿魚 ^{*2}	3	98 [74-120]	
Pomfret 鱸魚	3	94 [77-110]	
Mangrove snapper 紅鯪	3	92 [86-100]	
Yellowfin seabream 黃腳鯧	3	90 [50-120]	
<hr/>			
▪ Freshwater fish 淡水魚	9	12 [4-30]	9
Freshwater grouper 桂花魚	3	23 [16-30]	
Big head 大頭魚	3	8 [5-9]	
Grass carp 鯪魚	3	4 [4-5]	
<hr/>			
▪ Others 其他	15	360 [11-830]	360
Salted fish 鹹魚	3	640 [450-830]	
Fish roe/caviar 魚子/魚子醬	3	490 [360-710]	
Dried fish maw 花膠/魚肚	3	370 [250-530]	
Fish ball/fish cake 魚蛋/魚片	3	300 [100-680]	
Fish meat paste/minced dace 魚滑/絞鯪魚肉	3	14 [11-17]	
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Sashimi & sushi 刺身及壽司^{*2}	12	86 [28-140]	91
Tuna sashimi (Maguro) 吞拿魚刺身	3	120 [100-140]	
Shrimp sashimi 蝦刺身	3	110 [94-130]	
Salmon sashimi (Sake) 三文魚刺身	3	63 [28-87]	
Octopus sashimi (Tako) 八爪魚刺身	3	50 [48-52]	
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Meat and Poultry 肉類及家禽	12	42 [ND-480]	3
Ham 火腿	3	160 [3-480]	
Pork (lean) 豬肉(瘦)	3	3 [3]	
Chicken meat 雞肉	3	2 [ND-3]	
Beef (lean) 牛肉(瘦)	3	1 [ND-2]	
<hr/>			
Cereals & grains products 穀物及穀物製品	12	13 [3-68]	6
Instant noodles 即食麵 ^{*2}	3	29 [5-68]	

Food group / Food item	n	Iodine level ($\mu\text{g}/\text{kg}$) ^{*1}	
		Mean [Range]	Median
White bread 白麵包	3	13 [7-17]	
Rice noodles/vermicelli 米粉/米線	3	7 [5-12]	
White rice (cooked) 白飯	3	3 [3-4]	
Legumes and Vegetables 蔬菜及豆類	12	8 [ND-28]	3
Chinese flowering cabbage 菜心	3	25 [21-28]	
Green string beans (with pod) 青豆角	3	6 [4-7]	
Broccoli 西蘭花	3	1 [ND-2]	
European lettuce (heading) 西生菜	3	1 [ND]	
Non-alcoholic beverages 不含酒精飲品	12	6 [ND-13]	5
Tap water 自來水	3	10 [8-13]	
Soybean milk 豆漿	3	9 [6-13]	
Bottled mineral/ spring water 樽裝礦泉水	3	3 [ND-4]	
Bottled distilled water 樽裝蒸餾水	3	1 [ND]	
Total	271	31,000 [ND-2,900,000]	130

*1 n = Number of samples analysed. Median was not provided for $n \leq 3$. ND: not detected.

*2 Excluding sauce and seasonings.

*3 Food items with no consumption data in the Food Consumption Survey.

Annex II. Examples of food items being completely or partially mapped

● Completely Mapped Item Examples

Food item analysed for iodine level	FCS foods to which the iodine level has been applied
White rice (cooked)	White rice; All rice
Instant noodles, raw	Instant noodles*; All wheat noodles
White bread	White bread; All bread/rolls/buns
Beef, lean	Beef; All beef/cattle and sheep (except cured or preserved)
Ham	Ham; All preserved, cured or processed meat
Cow milk, skimmed	All milks containing $\leq 0.3\%$ milk fat; Fortified milk; Fortified milk beverage
Tap water	Tap water; All soups; All icy drinks; All carbonated drinks; etc.

● Partially Mapped Item Examples

Food item analysed for iodine level and adjustment involved	FCS foods to which the adjusted iodine level has been applied
50% iodine level of white rice	All congee items
Average of iodine level of fluid milk	All other fluid milk; All other milk beverages; Buffalo milk
Average of iodine level of seawater fishes	All other seawater fishes; All other coral fishes
Average of iodine level of fish roe, fresh crustaceans & molluscs, and non-fish sashimi items	All other sashimi other than fish
65% iodine level of white rice + 5% iodine level of nori sheet + 30% iodine level of average of the following items: all seawater fishes, whole egg, fresh crustaceans and molluscs, all sashimi, fish roe, and kelp (soaked)	All sushi

Note: FCS = Food Consumption Survey

* Example: the weight of ready-to-eat instant noodles was 2.5 times that of dried instant noodles. The concentration of dried instant noodles measured will be divided by 2.5 when estimating the daily iodine intake.